

Message Text

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ACTION IO-13

INFO OCT-01 AF-08 ARA-06 NEA-10 ISO-00 EA-07 EUR-12

CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-07

OIC-02 DHA-02 OMB-01 EB-08 AID-05 MCT-01 SAB-02

/130 W

-----311629Z 098317 /53

R 311340Z MAR 77

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC 4426

INFO AMEMBASSY BRIDGETOWN

AMEMBASSY KINGSTON

AMEMBASSY NEW DELHI

AMEMBASSY PARAMARIBO

AMEMBASSY PORT OF SPAIN

USMISSION USUN NEW YORK

AMEMBASSY DAR ES SALAAM

AMEMBASSY LUSAKA

C O N F I D E N T I A L SECTION 1 OF 2 GEORGETOWN 0655

E.O. 11652: GDS

TAGS: PFOR, PORG, GY

SUBJECT: MULTILATERAL AFFAIRS: NON-ALIGNED COORDINATING COMMITTEE
FOREIGN MINISTERS MEETING

REF: (A) STATE 064158, (B) GEORGETOWN 0631 (NOTAL)

(C) GEORGETOWN 0650 (NOTAL)

SUMMARY: GUYANESE DELEGATION TO NACCFM HEADED BY FONMIN
WILLS APPEARS TO BE GOING TO NEW DELHI WITH INTENTION OF
AVOIDING FRICTION WITH US IF POSSIBLE. GOG APPEARS TO HAVE
IMPROVED, FROM US VIEWPOINT, ITS POSITIONS ON PUERTO RICO,
GUAM AND KOREA ISSUES. ON MIDDLE EAST, ITS POSITION REMAINS
ESSENTIALLY AS IT WAS LAST AUGUST-SEPTEMBER. WILLS IS
CONCERNED ABOUT IMPLICATIONS FOR AFRICA--AND GUYANA--OF
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ZARIAN INVASION. ON SOUTHERN AFRICA, GOG IS MORE INCLINED
TO TRUST US POLICY INITIATIVES THAN EVER BEFORE BUT WILL
END UP JOINING WHATEVER CONSENSUS "FRONT LINE" STATES
ADOPT. IT NOW FAVORS YUGOSLAVIA AS SITE OF 1978 NAM
MINISTERIAL. WILLS WILL CRITICIZE CUBAN EXILE TERRORIST
ACTIONS BUT HAS SAID HE WILL NOT LINK US TO DESTABILIZATION
IN ANY WAY. WILLS IS LEAVING HERE IN A POSITIVE MOOD

ABOUT US-GOG RELATIONS AND ABOUT THE CARTER ADMINISTRATION'S FOREIGN POLICIES. END SUMMARY.

1. THIS MESSAGE SUMMARIZES SUBSTANTIVE POINTS MADE BY FONMIN WILLS TO ME CONCERNING THE NACCFM DURING MEETINGS ON MARCH 25, 28 AND 30. THE POSITIONS THAT GUYANA WILL TAKE IN NEW DELHI WERE APPROVED BY PRIME MINISTER BURNHAM FOLLOWING WILLS' PRESENTATION TO HIM, DEPUTY PRIME MINISTER REID, AND MINISTER HUBERT JACK (ENERGY AND NATURAL RESOURCES).

2. MIDDLE EAST ISSUES. GUYANA'S POSITION REMAINS ESSENTIALLY AS IT WAS LAST SEPTEMBER. THAT IS THAT THE ARABS MUST RECOGNIZE ISRAEL'S RIGHT TO EXIST AS A STATE, THE ISRAELIS SHOULD GIVE UP THE OCCUPIED ARAB TERRITORIES AND THE PALESTINIANS SHOULD HAVE A HOMELAND.

3. PUERTO RICO. GUYANA WILL NOT SUPPORT ANY RESOLUTION WHICH CALLS FOR PUERTO RICAN INDEPENDENCE OR FOR THE RECOGNITION OF THE PUERTO RICAN SOCIALIST PARTY AS THE REPRESENTATIVE OF THE PUERTO RICAN PEOPLE. AS A REASON FOR THIS POSITION, WILLS WILL CITE THE ELECTION RESULTS IN PUERTO RICO LAST NOVEMBER. SIMILARLY WILLS SAID GUYANA WOULD NOT SUPPORT RESOLUTIONS ON GUAM AS HE CAN FIND NO EVIDENCE THAT THE PEOPLE OF GUAM WANT INDEPENDENCE.

4. NORTH KOREA. GUYANA'S POSITION WILL BE THAT THE KOREA ISSUE SHOULD NOT BE DISCUSSED IN NEW DELHI.

5. ECONOMIC ISSUES. GUYANA WILL FOLLOW CONSENSUS WHICH
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EMERGES ON NORTH-SOUTH ECONOMIC ISSUES. IT PREFERS DIALOGUE AND ACCOMMODATION TO CONFRONTATION BETWEEN DEVELOPED AND DEVELOPING NATIONS.

6. INDIAN OCEAN. GUYANA CONTINUES TO FAVOR A REDUCTION OF GREAT POWER PRESENCE IN THE INDIAN OCEAN. HE WELCOMED PRESIDENT CARTER'S RECENT STATEMENT CONCERNING REACHING MUTUAL AGREEMENT WITH THE USSR ON MILITARY RESTRAINT IN THE AREA. HE INTENDS TO DISCUSS THIS SUBJECT WITH HIS INDIAN COUNTERPART.

7. ZAIRIAN INVASION. BURNHAM AGREED WITH WILLS (REF B) THAT GUYANA'S POSITION SHOULD BE THAT THE NACCFM NOT GET INVOLVED IN THE ZAIRIAN QUESTION AS IT IS A MATTER FOR THE AFRICANS TO DEAL WITH. PRIVATELY HE WILL ENDORSE THE NIGERIAN EFFORTS. HE WILL NOT MAKE STATEMENTS MENTIONED IN SUBPARAGRAPHS C AND D OF REF B. HE IS GOING TO OBTAIN THE VIEWS OF THE TANZANIAN AND ZAMBIAN REPRESENTATIVES ON ZAIRE SITUATION. EN ROUTE BACK FROM NEW DELHI, WILLS WILL

STOP OFF IN LUSAKA TO MEET WITH PRESIDENT KAUNDA. HE WANTS TO GET KAUNDA'S VIEWS ON A RANGE OF ISSUES. WILLS SAID BURNHAM HAD AGREED WITH WILLS' ASSESSMENT THAT THE SOVIETS AND CUBANS WERE TRYING TO SEAL OFF SOUTHERN AFRICA BY ESTABLISHING A BELT ACROSS THE MIDDLE OF THE CONTINENT.

8. CHAIRMANSHIP OF POLITICAL COMMITTEE. GUYANA WILL REFUSE TO ACCEPT THE CHAIRMANSHIP OF THE POLITICAL COMMITTEE. HE WILL ARGUE THAT JAMAICA SHOULD ACCEPT CHAIRMANSHIP EVEN THOUGH FOREIGN MINISTER PATTERSON MUST LEAVE BEFORE THE MEETING IS OVER. JAMAICA'S UN PERMREP MILLS COULD FILL IN AFTER PATTERSON LEAVES. PANAMA AND PERU WERE CONSIDERED MAVERICKS WITHOUT THE EXPERIENCE OR STEADINESS TO CHAIR THE COMMITTEE.

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9. AGENDA ITEMS. WILLS GAVE ME A COPY OF THE AGENDA FOR THE NACCFM WHICH HAD BEEN PREPARED BY THE INDIANS. HE ALSO PROVIDED A COPY OF A LETTER FROM PRESIDENT BANDARANAIKE WHICH HAD BEEN SENT TO ALL NACC MEMBERS. WE ASSUME THAT THE DEPARTMENT ALREADY HAS COPIES OF THESE DOCUMENTS. IF THIS IS NOT CORRECT AND TEXT IS DESIRED, PLEASE SO

INSTRUCT US.

10. 1978 NAM MINISTERIAL. GUYANA HAS SWITCHED ITS POSITION ON LOCALE OF THE 1978 NAM MINISTERIAL AND NOW FAVORS YUGOSLAVIA INSTEAD OF MOZAMBIQUE. THE YUGOSLAVS HAD MADE STRONG REPRESENTATIONS AND WILLS HAD LOBBIED THEIR CASE WITH THE CUBANS WHO ALSO, WILLS BELIEVES, WILL NOW SUPPORT YUGOSLAVIA'S BID.

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11. DESTABILIZATION. ALTHOUGH PARTICIPANTS WILL REPORT ON THE "NON-INTERFERENCE IN THE DOMESTIC AFFAIRS OF STATES" (DESTABILIZATION) RESOLUTION, WILLS ASSERTED CATEGORICALLY HE WILL MAKE NO STATEMENT WHICH EITHER DIRECTLY OR INDIRECTLY ACCUSES THE UNITED STATES OF DESTABILIZATION. HE WILL SPEAK OF TERRORISM AND DESTABILIZATION BY CUBAN EXILE GROUPS BUT WILL NOT ACCUSE THE UNITED STATES OF COMPLICITY WITH THESE GROUPS IN TERRORIST ACTIVITY. WE WENT OVER THIS SEVERAL TIMES. WILLS HAS ASSURED ME THAT BURNHAM SUPPORTS THIS POSITION. BENIN WILL ACCUSE THE IVORY COAST, GABON AND FRANCE OF DESTABILIZATION.

12. NACC LEADERSHIP. THE SRI LANKIS WILL BE UNABLE TO PROVIDE FIRM LEADERSHIP. THEY HAVE DOMESTIC POLITICAL PROBLEMS AND, THEREFORE, CANNOT PUSH HARD IN ANY DIRECTION. WILLS INTENDS TO HAVE PRIVATE DISCUSSIONS WITH HIS INDIAN COUNTERPART TO DETERMINE WHAT TO EXPECT FROM INDIA IN NON-ALIGNED AFFAIRS IN THE FUTURE. WILLS THINKS YUGOSLAVIA WILL EXERT STRONG INFLUENCE. HE SAID THE CUBANS WILL DO THEIR UTMOST TO USE THE NACCFM IN NEW DELHI AND THE MINISTERIAL MEETING IN 1978 TO RADICALIZE THE NAM PRIOR TO THE 1979 SUMMIT MEETING IN HAVANA.

13. CONSENSUS RULE. THE CONSENSUS RULE WAS BROKEN AT THE SRI LANKA MEETING. THE CUBANS HAVE REACTED AGAINST THIS AND WANT THE CONSENSUS RULE RIGIDLY ENFORCED.

14. MEMBERSHIP. ON THE QUESTION OF ADMITTING NEW MEMBER GUYANA TENDS TO BE "FUNDAMENTALIST," I.E. BELIEVES THAT CANDIDATES FOR MEMBERSHIP MUST MEET THE REQUIREMENT OF NON-ALIGNMENT AND SHOULD NOT THEREFORE HAVE FOREIGN MILITARY BASES ON THEIR SOIL OR MILITARY PACTS WITH GREAT POWERS. FOR THIS REASON GUYANA DOES NOT FAVOR MEMBERSHIP FOR ROMANIA, PHILIPPINES OR PAKISTAN. HE SAID NORTH KOREA SHOULD NOT HAVE BEEN ADMITTED BECAUSE IT HAD A MILITARY

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PACT, BUT IT HAD BEEN ADMITTED THROUGH TRICKERY. HE DOUBTED THAT THE WESTERN SAHARA "POLISARIO" GROUP WOULD BE ADMITTED.

15. SOUTHERN AFRICA. WILLS SAID THAT STATEMENTS OF FRONT LINE STATES CONCERNING TACTICS ON SOUTHERN AFRICAN ISSUES APPEAR TO BE DIVERGING. THIS CONCERNED WILLS AS HE FELT IT WEAKENED SOLIDARITY. NIGERIA, BECAUSE OF INTERNAL POLITICAL PROBLEMS, WOULD BE MORE RADICAL THAN TANZANIA. UNFORTUNATELY, SUCH RADICALISM COULD MAKE A SOLUTION IN ZIMBABWE MORE DIFFICULT. REALISM WAS NEEDED BY ALL CONCERNED. HE BELIEVED THE NACCFM WOULD URGE THAT NAMIBIA BE SURRENDERED TO UN CONTROL.

16. ARAB-ISLAM ISSUE. WILLS SAID HE OPPOSED ARAB EFFORTS TO "ISLAMIZE" THE NAM. HE VIEWED ARAB PRACTICE OF CONVOKING SPECIAL CAUCUSES OF ISLAMIC STATES AS BEING BAD FOR THE MOVEMENT.

17. PANAMA CANAL. GUYANA WILL SUPPORT WHATEVER PANAMANIAN DELEGATION WANTS. WILLS COMMENTED THAT THE US SEEMED TO HAVE THE PANAMANIAN WELL IN HAND.

18. COMMENT: WILLS APPEARS TO BE DEPARTING FOR THE NACCFM WITH POLICY INSTRUCTIONS TO AVOID OFFENDING THE UNITED STATES IF POSSIBLE. ON THOSE ISSUES ON WHICH THE US IS PARTICULARLY SENSITIVE, HE HAS BEEN "SENSITIZED." ON AFRICAN ISSUES HE SAYS HE WANTS REALISTIC SOLUTION, BUT GOG POLICY IS TO SUPPORT ARMED STRUGGLE IN SOUTHERN AFRICA UNTIL A NEGOTIATED SOLUTION IS IN THE OFFING. IN THE PAST HIS DEFINITION OF "REALISTIC" HAS DIFFERED FROM THAT OF THE US AND PROBABLY WILL AGAIN. IN THE END, GUYANA WILL JOIN THE FRONT LINE STATES IN ANY CONSENSUS THEY REACH ON SOUTHERN AFRICA.

19. WILLS IS IMPRESSIONABLE AND CAN BE SWAYED BY PER-
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SISTENT PERSUASION BY THE US OR OTHERS. HE CAN BE REACHED THROUGH SEARWAR AND BENN ON HIS DELEGATION (REF C). WILLS' MOOD UPON LEAVING HERE IS POSITIVE TOWARD THE US. UNLESS SOME INCIDENT OCCURS WHICH GENERATES GUYANESE SUSPICIONS OF THE US AGAIN, I DOUBT THAT WILLS WILL ENGAGE IN GRATUITOUS CRITICISM OF THE US DURING THIS TRIP.
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